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RUSHMOOR BOROUGH COUNCIL

LICENSING SUB-COMMITTEE (ALCOHOL AND ENTERTAINMENTS)

at the Council Offices, Farnborough on Tuesday, 22nd August, 2023 at 10.00 am

To:

Cllr P.J. Cullum

Cllr S. Trussler

Cllr Jacqui Vosper

Enquiries regarding this agenda should be referred to the Committee Administrator: Chris Todd, Democracy, Tel. (01252) 398825 or Email chris.todd@rushmoor.gov.uk

AGENDA

1. **DETERMINATION OF AN APPLICATION FOR A PREMISES LICENCE IN RESPECT OF NO. 39 MEDWAY DRIVE, FARNBOROUGH** – (Pages 1 - 32)

To consider the Executive Head of Operational Services' Report No. OS2311 (copy attached) setting out details of an application for a premises licence.



LICENSING SUB-COMMITTEE (ALCOHOL & ENTERTAINMENTS) 22 AUGUST 2023

OPERATIONAL SERVICES

LICENSING REPORT NO. OS2311

DETERMINATION OF AN APPLICATION FOR A PREMISES LICENCE 39 MEDWAY DRIVE FARNBOROUGH GU14 9LY

1.0 INTRODUCTION

- 1.1 This report concerns an application for a premises licence made under section 17 of the Licensing Act 2003 (the 'Act'). A representation has been received in respect of the application and invokes a statutory requirement to hold a hearing with members.
- 1.2 The report provides details of, and background to the application, and should be read in conjunction with the Council's licensing policy and Secretary of State's guidance. This, together with information obtained at the hearing should be used to determine the application.

2.0 BACKGROUND

2.1 An application for a premises licence was submitted on 28th June 2023 by Mr Rajanayagam Janagan in respect of a premises known as 39 Medway Drive, Farnborough, GU14 9LY. A map of the area showing the general location of the premises is given at **appendix A**.

2.2 Nature of the application

2.3 The application seeks the retail sale of alcohol on any day from 06:00am to 23:00pm. A copy of the application form is given at **appendix B**.

2.4 Advertising of the application

2.5 I can confirm that each responsible authority (as specified in the Act) has received a copy of the application. Similarly, the application was advertised by the applicant in accordance with the requirements of the legislation both at the premises and in a local newspaper. The last date for representations was given as the 26th July 2023.

3.0 REPRESENTATION(S)

3.1 Two representations were received in respect of the application from members of the public. A copy of the representations is given at **appendix C1 – C2** respectively.

3.2 Relevance of Representation(s)

3.3 To be eligible to be considered, the Act requires a(ny) representation(s) to be 'relevant'. A 'relevant representation' is one that has been made by a responsible authority, any other person, a body representing such persons or a Member of the relevant licensing authority (i.e. elected councillors). Similarly, representations must not be frivolous or vexatious and must be about the likely effect of the grant of the licence on the promotion of the licensing objectives.

The licensing objectives are defined in the Act and include -

- (a) the prevention of crime and disorder;
- (b) ensuring public safety;
- (c) the prevention of public nuisance; and
- (d) the protection of children from harm.

Against the above criteria, the representations are considered relevant in this case, as they concern the licensing objective the prevention of crime and disorder.

4.0 OTHER DATA PROTECTION ISSUES

4.1 In accordance with data protection requirements, any personal details, addresses, contact details and/or signatures submitted on any application, representation or other relevant document etc. have been redacted.

5.0 DETERMINATION

5.1 Further to the receipt of the relevant representation and, in accordance with the Act and the Council's scheme of delegation, the Sub-Committee is asked to determine the application.

6.0 RELEVANT CONSIDERATIONS

6.1 Licensing Objectives

6.2 In considering the application the licensing authority must have regard to the promotion of the licensing objectives given at paragraph 3.3 of this report.

6.3 Licensing Policy and Secretary of States Guidance

6.4 The licensing authority must also have regard to its statement of licensing policy and any guidance issued by the Secretary of State under section 182 of the Act.

6.5 Details of the parts of the policy and guidance that may be relevant to this application are given in **appendix D** to this report.

7.0 OPTIONS

- 7.1 In determining this application, the Sub-Committee may take any of the following steps as it considers appropriate for the promotion of the licensing objectives; namely -
 - (a) to grant the licence as applied for*; or
 - (b) to exclude from the scope of the licence any of the licensable activities to which the application relates*; and/or
 - (c) to refuse to specify the named individual as the Designated Premises Supervisor; or
 - (d) to reject the whole or part of the application.
 - * Subject to any relevant mandatory conditions, amendments agreed by the applicant and/or such other conditions that are consistent with the operating schedule which, with the exception of mandatory conditions, may be modified (which may include the alteration or omission of a condition or the addition of any new condition(s)) to such extent as may be necessary to promote the licensing objectives.

8.0 RECOMMENDATION(S)

- 8.1 The Sub-Committee is asked to determine the application having regard to -
 - (a) the contents of this report;
 - (b) any additional information obtained from the hearing;
 - (c) the Council's licensing policy;
 - (d) guidance issued by the Secretary of State; and
 - (e) the promotion of the licensing objectives.

SHELLEY BOWMAN Licensing Manager

Operational Services

licensing@rushmoor.gov.uk

Public Documents:

- 1) **HMSO (2003)**, The Licensing Act 2003
- 2) **Home Office (Dec 2022)**, Guidance issued under Section 182 of the Licensing Act 2003

Contact:

Shelley Bowman, Licensing Manager (01252 398162)

Appendices:

Appendix A - Map of the area (page 5)

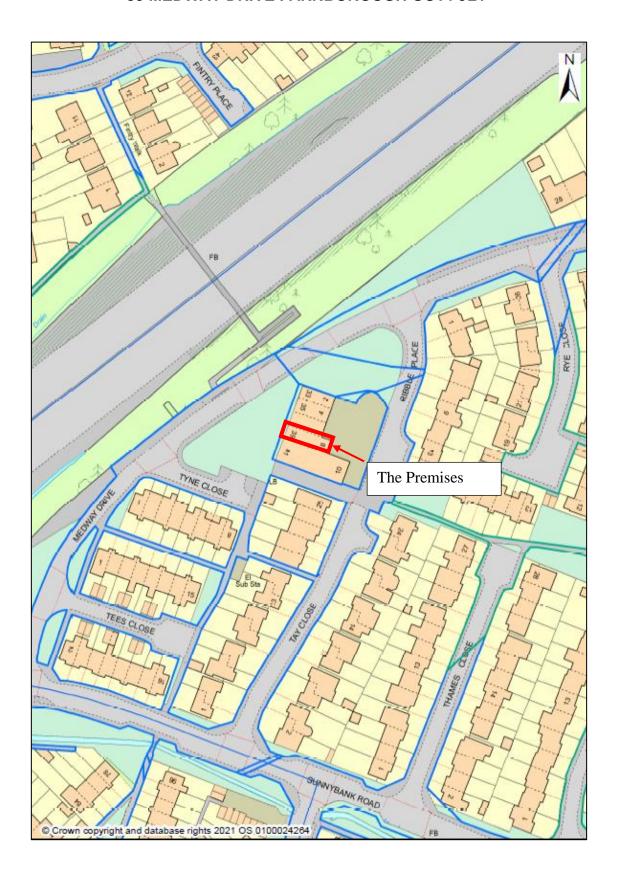
Appendix B - Application for a premises licence (pages 7 - 26)

Appendix C1–C2- Representations - Members of the Public (pages 27 – 29)

Appendix D - Policy and Guidance – Relevant considerations (Page 31)

APPENDIX A

MAP SHOWING LOCATION OF PREMISES 39 MEDWAY DRIVE FARNBOROUGH GU14 9LY



APPENDIX B

APPLICATION FOR A NEW PREMISES LICENCE 39 MEDWAY DRIVE FARNBOROUGH GU14 9LY

Application for a premises licence to be granted under the Licensing Act 2003

Please read the following instructions first

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I/We Rajanayagam Janagan

(Insert name(s) of applicant)
apply for a premises licence under section 17 of the Licensing Act 2003 for the premises described in Part 1 below (the premises) and I/we are making this application to you as the relevant licensing authority in accordance with section 12 of the Licensing Act 2003

Part 1 - Premises details

Postal address of premises or, if none, ordnance survey map reference or description 39 Medway Drive, Farnborough

Telephone number at premises (if any)		
Non-domestic rateable value of premises	£	5,300

Postcode

GU14 9LY

Part 2 - Applicant details

Post town

Please state whether you are applying for a premises licence as Please tick as appropriate

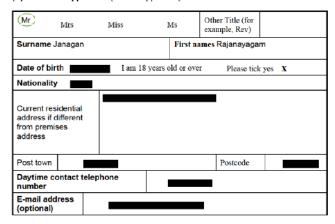
a)	an	individual or individuals *	X	please complete section (A)
b)	аp	erson other than an individual *		
	i	as a limited company/limited liability partnership		please complete section (B)
	ii	as a partnership (other than limited liability)		please complete section (B)
	iii	as an unincorporated association or		please complete section (B)
	iv	other (for example a statutory corporation)		please complete section (B)

o)	a recognised club	please complete section (B)
d)	a charity	please complete section (B)
e)	the proprietor of an educational establishment	please complete section (B)
f)	a health service body	please complete section (B)
g)	a person who is registered under Part 2 of the Care Standards Act 2000 (c14) in respect of an independent hospital in Wales	please complete section (B)
ga)	a person who is registered under Chapter 2 of Part 1 of the Health and Social Care Act 2008 (within the meaning of that Part) in an independent hospital in England	please complete section (B)
h)	the chief officer of police of a police force in England and Wales	please complete section (B)

 $^{^{\}star}$ If you are applying as a person described in (a) or (b) please confirm (by ticking yes to one box below):

- I am carrying on or proposing to carry on a business which involves the use of the premises for licensable activities; or
- I am making the application pursuant to a
- statutory function or
- a function discharged by virtue of Her Majesty's prerogative

(A) individual applicants (fill in as applicable)



2

Where applicable (if demonstrating a right to work via the Home Office online right to work checking service), the 'share code' provided to the applicant by that service (please see note 15 for information)

Second individual applicant (if applicable)

Mr	Mrs	Miss	N	Ms		er Title example,)	
Surname				First na	ames		
Date of bir or over	th		l am 1	8 years	old	Ple	ase tick yes
Nationality	1						
Current res address if of from premis address	different						
Post town		•				Postcode	
Daytime co	ontact tele	phone					
E-mail add (optional)	Iress						
work check	king servic						fice online right to t by that service:

(B) Other applicants

Please provide name and registered address of applicant in full. Where appropriate please give any registered number. In the case of a partnership or other joint venture (other than a body corporate), please give the name and address of each party concerned.

Name	
Address	

i te	gistered number (where applicable)	
	scription of applicant (for example, partnership, company, ociation etc.)	unincorporated
Tel	ephone number (if any)	
E-n	nail address (optional)	
Part	3 Operating Schedule	
Wh	en do you want the premises licence to start?	DD MM YYYY 2 6 0 7 2 0 2 3
	ou wish the licence to be valid only for a limited period, en do you want it to end?	DD MM YYYY
Ple	ase give a general description of the premises (please rea	ad guidance note 1)
	vsagents and Convenience Store known as Six O'clock News re, Farnborough, Hants, GU14 9LU	located at 39 Medway
	000 or more people are expected to attend the premises ny one time, please state the number expected to attend.	
at a		remises?
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at a Wha (plea	ny one time, please state the number expected to attend. I licensable activities do you intend to carry on from the properties see sections 1 and 14 and Schedules 1 and 2 to the L	icensing Act 2003)
at a Wha (plea Pro 2)	ny one time, please state the number expected to attend. I licensable activities do you intend to carry on from the properties see sections 1 and 14 and Schedules 1 and 2 to the Louision of regulated entertainment (please read guidance recommend).	icensing Act 2003)
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e)	live music (if ticking yes, fill in box E)	
f)	recorded music (if ticking yes, fill in box F)	
g)	performances of dance (if ticking yes, fill in box G)	
h)	anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)	

Provision of late night refreshment (if ticking yes, fill in box I)	
Supply of alcohol (if ticking yes, fill in box J)	✓

In all cases complete boxes K, L and M

5

Plays Standard days and timings (please read guidance note 7) Day Start Finis Mon Please give further details here (please read guidance note 4) Tue State any seasonal variations for performing plays (please read guidance note 5) Thur Mon standard timings. Where you intend to use the premises for the performance of plays at different times to those listed in the column on the left, please list (please read guidance note 6)	Standard days and timings (please read guidance note 7) Day Start Finis h Mon Please give further details here (please read guidance note 4) Tue State any seasonal variations for performing plays (please read guidance note 5) Thur Fri Non standard timings. Where you intend to use the premises for the performance of plays at different times to those listed in the column on the left, please list (please read guidance note 6)	Standard days and timings (please read guidance note 7) Day Start Finis h Mon Please give further details here (please read guidance note 4) Tue State any seasonal variations for performing plays (please read guidance note 5) Thur Fri Non standard timings. Where you intend to use the premises for the performance of plays at different times to those listed in the column on the left, please list (please read guidance note 6)	Standard days and timings (please read guidance note 7) Day Start Finis h Mon Please give further details here (please read guidance note 4) Tue State any seasonal variations for performing plays (please read guidance note 5) Thur Fri Non standard timings. Where you intend to use the premises for the performance of plays at different times to those listed in the column on the left, please list (please read guidance note 6)	Α		
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Day	Start	Finis h	Both
Mon			Please give further details here please read guidance note 4)
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Sat			please list (please read guidance note 6)
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E	
Live music Standard days and timings (please read guidance note 7)	Will the performance of live music take place indoors or outdoors or both – please tick (please read guidance note 3)
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	F			
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	guidai	nice note		Outdoors
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	Wed			State any seasonal variations for the playing of recorded
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Wed	State any seasonal variations for the performance of dance (please redd guidance note 5)
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Fri	Non standard timings. Where you intend to use the premises for the performance of dance at different times to those listed in the column on the left, please list
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Anything of a similar description to that falling within (e), (f) or (g) Standard days and timings (please read guidance note 7) Day Start Finis Mon	н				/
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Wed	t		State any seasonal variations for the provision of late night refreshment (please read guidance note 5)
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Sat			premises for the provision of late night refreshment at different times, to those listed in the column on the left, please list (please read guidance note 6)
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Supply of alcohol Standard days and timings (please read		and read	Will the supply of alcohol be for consumption – please tick (please read guidance note 8)	On the premises	
guidar	ice note	7)		Off the premises	x
Day	Start	Finish		Both	
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Wed	06:00	23:00			
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Fri	06:00	23:00	read guidance note 6)		
Sat	06:00	23:00			
Sun	06:00	23:00			

State the name and details of the individual whom you wish to specify on the licence as designated premises supervisor (Please see declaration about the entitlement to work in the checklist at the end of the form):

Name	Rajanayagam Janagan			
Date of bir	th example 1			
Address				
Postcode				
Personal li	icence number (if known) LN 2015 3351			
Issuing lic	Issuing licensing authority (if known) London Borough of Merton			

L	•	
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Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 9).

ī

Hours premises are open to the public Standard days and timings (please read guidance note 7)		ublic and read	State any seasonal variations (please read guidance note 5)
Day	Start	Finish	
Mon	06:00	23:00	
Tue	06:00	23:00	
Wed	06:00	23:00	
			Non standard timings. Where you intend the premises to be open to the public at different times from those
Thur	06:00	23:00	listed in the column on the left, please list (please read quidance note 6)
			gardance note of
Fri	06:00	23:00	
Sat	06:00	23:00	
Sun	06:00	23:00	

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M

Describe the steps you intend to take to promote the four licensing objectives:

a) General - all four licensing objectives (b, c, d and e) (please read guidance note

We have undertaken our own risk assessment to propose the following steps:

The steps which we have identified in relation to the four licensing objectives are listed

b) The prevention of crime and disorder

No further risks have been identified which need to be addressed, save as below:

- The premises shall operate a proof of age scheme and will require photographic identification from any person who appears to be under the age of 21 years. The management of the premises will liaise with police on issues of local consent
- CCTV will be installed with recordings facilities such that recordings shall be retained for a minimum period of 31 (thirty-one) days and be made available for review by the Police upon request (subject to the requirements of the Data Protection legislation in force at the time).

c) Public safety

No further risks have been identified which need to be addressed, save as below:

- To comply with the reasonable requirements of the fire officer from time to time.
- The premises will have adequate safety and firefighting equipment and such equipment will be maintained in good operational order
 Staff will be trained on matters of safety, evacuation and use of emergency
- equipment as required.

 4. Fire exists and means of escape shall be kept clear and in good operational
- condition.

d) The prevention of public nuisance

No further risks have been identified which need to be addressed, save as below:

1. Noise shall not emanate from the premises so as to cause a nuisance to nearby properties.

e) The protection of children from harm

No further risks have been identified which need to be addressed, save as below:

- The premises licence holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.
- The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.
- 3. The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either
 - a. a holographic mark, or
- b. an ultraviolet feature.

Checklist:

Please tick to indicate agreement

	I have made or enclosed payment of the fee.	x
•	I have enclosed the plan of the premises.	x
•	I have sent copies of this application and the plan to responsible authorities and others where applicable.	x
•	I have enclosed the consent form completed by the individual I wish to be designated premises supervisor, if applicable.	x
•	I understand that I must now advertise my application.	x
•	I understand that if I do not comply with the above requirements my application will be rejected. [Applicable to all individual applicants, including those in a partnership which is not a limited liability partnership, but not companies or limited liability partnerships] I have included documents demonstrating my entitlement to work in the United Kingdom or my share code issued by the Home Office online right to work checking service (please read note 15).	ж

It is an offence, under Section 158 of the Licensing Act 2003, to make a false statement in or in connection with this application. Those who make a false statement may be liable on summary conviction to a fine of any amount.

It is an offence under Section 24b of the Immigration Act 1971 for a person to work when they know, or have reasonable cause to believe, that they are disqualified from doing so by reason of their immigration status. Those who employ an adult without leave or who is subject to conditions as to employment will be liable to a civil penalty under section 15 of the Immigration, Asylum and Nationality Act 2006 and pursuant to Section 21 of the same act, will be committing an offence where they do so in the knowledge, or with reasonable cause to believe, that the employee is disqualified.

Part 4 - Signatures (please read guidance note 11)

Signature of applicant or applicant's solicitor or other duly authorised agent (see guidance note 12). If signing on behalf of the applicant, please state in what capacity.

Declaration	

	The DPS named in this application form is entitled to work in the UK (and is not subject to conditions preventing him or her from doing work relating to a licensable activity) and I have seen a copy of his or her proof of entitlement to work, or have conducted an online right to work check using the Home Office online right to work checking service which confirmed their right to work (please see note 15)	
Signature	E-signature – Lohithayini Loganathan	
Date	28.06.2023	
Capacity	Applicant's Solicitors	

For joint applications, signature of 2^{nd} applicant or 2^{nd} applicant's solicitor or other authorised agent (please read guidance note 13). If signing on behalf of the applicant, please state in what capacity.

Signature	
Date	
Capacity	

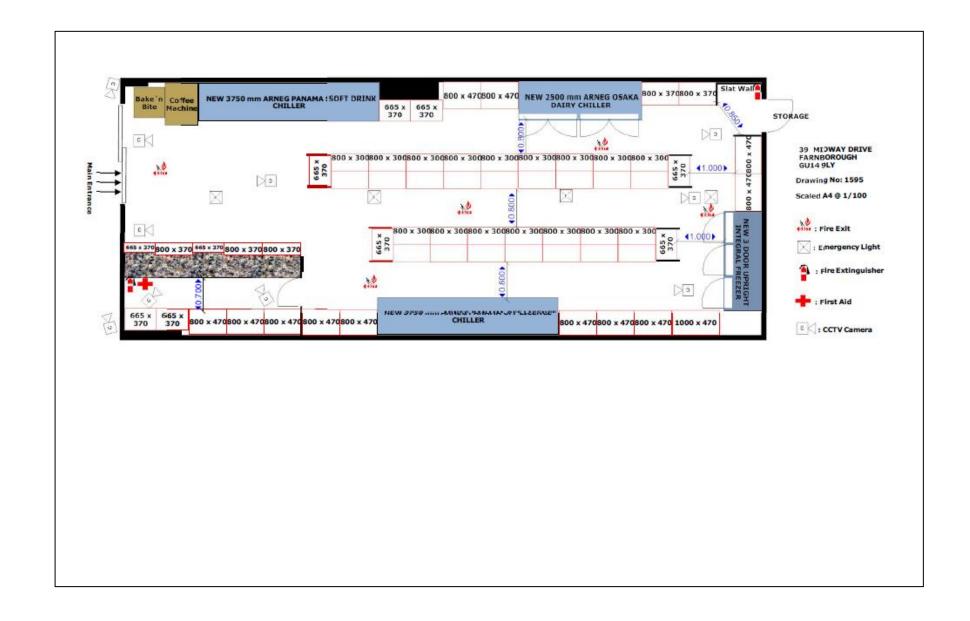
Contact name (where not previously given) and postal address for correspondence associated with this application (please read guidance note 14)

DAVID BENSON SOLICITORS 28 Merton High Street

Post town London Postcode SW19 1DN

Telephone number (if any)

If you would prefer us to correspond with you by e-mail, your e-mail address (optional) Iohi@davidbensonsolicitors.co.uk



APPENDIX C1

REPRESENTATIONS 39 MEDWAY DRIVE FARNBOROUGH GU14 9LY

From:

Date: Sunday, 23 July 2023 at 11:09

To: customerservices@rushmoor.gov.uk

Subject: Licensing to sell alcohol 6 O'clock News, Medway Drive

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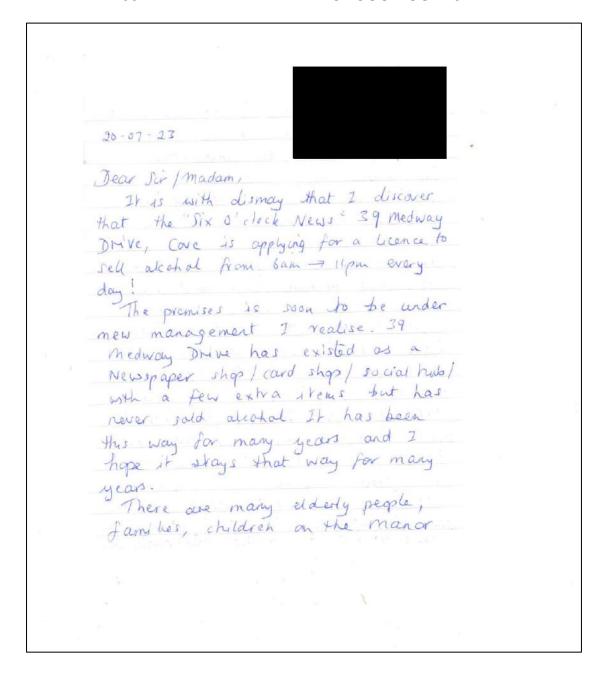
Dear Sir

I am writing to you to express my concern at 6 O'clock News wanting to sell alcohol. My concern is that selling alcohol may give rise to the opportunity for unsocial behaviour on Medway Drive.

Yours faithfully

APPENDIX C2

REPRESENTATIONS 39 MEDWAY DRIVE FARNBOROUGH GU14 9LY



estate and it is a popular venue I fear that the area would probably deteriorate and other businesses may not be so successful if the application for alcohol gets granted. There has already been trouble with drugs in that 11the axea where the shop is. I think we may find broken glass and unwelcome, undesirable behaviour could happen. The Co-op at the junction of Sandy Lane and Fernhell Road sells alcohol. as does another little shop close to the coop, Cour they do not sell as late as upm. So if people wish to purchase alcohol they don't have far to go and it is on a main road; not tucked away on a housing estate. Please do not grant the licence. 2 think 2 speak for many who live here! Thank you for taking the time to read this.

APPENDIX D

RELEVANT CONSIDERATIONS 39 MEDWAY DRIVE FARNBOROUGH GU14 9LY

- 1.0 Guidance issued under S182 of the Licensing Act 2003 (Dec 2022)
- 1.1. The sections of the Secretary of State's guidance identified in **Table 1** below may be relevant to the consideration of this application

TABLE 1 - SECTIONS OF THE SECRETARY OF STATE'S GUIDANCE WHICH MAY BE RELEVANT TO THIS APPLICATION											
Section	Other	Paragraph(s)		Subject Metter	Page(s)						
	Ref.	From	То	Subject Matter	From	То					
2	-	2.1	2.32	The licensing objectives	6	12					
2	-	2.1	2.6	Crime and Disorder	6	7					
8	-	8.1	8.110	Applications for a premises licence	49	67					
9	-	9.1	9.45	Determining applications	68	76					
9	-	9.3	9.3	Where representations are made	68	68					
9	-	9.31	9.41	Hearings	73	75					
10	-	10.1	10.66	Conditions attached to premises licences and club premises certificates	77	88					
10	-	10.8	10.9	Imposed conditions	78	78					
13	-	13.1	13.13	Appeals	103	105					
13	-	13.10	13.11	Giving reasons for decision	104	104					

2.0 The Council's Licensing Policy

2.1. The sections of the Council's Licensing policy identified in **Table 2** below may be relevant to the consideration of this application.

TABLE 2 - SECTIONS OF THE COUNCIL'S LICENSING POLICY WHICH MAY BE RELEVANT TO THIS APPLICATION												
Section	Other	Paragraph(s)		Cubinet Metter	Page(s)							
	Ref.	From	То	Subject Matter	From	То						
3	Part C	3.1	3.43	Licensing principals, objectives & General considerations	13	17						
3	Part C	3.10	3.12	General licensing principals	14	14						
6	Part F	6.1	6.53	Premises Licences	26	34						
18	Part R	18.1	18.55	Representations, Responsible authorities & Interested Parties	69	74						
18	Part R	18.45	18.48	The weight attached to relevant representations	73	74						
19	Part S	19.1	19.27	Conditions and restrictions	76	79						
19	Part S	19.10	19.15	General principles of transposition and imposition of conditions	76	77						

NB: Matters in **bold** indicate main section headings.

